

#### Part 2: Building Successful WUAs

Module 5: Ensuring sustainability of WUAs



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Unit 1. Operational procedures in the WUAs



### Irrigation Plan and Water distribution

#### 1. Annual Irrigation plan

- Software (Excel file) for the calculation of the annual irrigation needs
- Procedures for the preparation of the annual irrigation plan

#### 2. Water distribution

- Software for the water distribution
- Operation manual regulating the water distribution



#### **Hydrometry and Maintenance**

#### 3. Hydrometry

- Manual for the measurement of the irrigation flows and estimation of efficiencies
- Proposal to improve hydrometry network
- Implementation of a statistical system of hydrometry information

#### 4. Maintenance

- Guidelines for the preparation of maintenance plan
- Software for identification of maintenance needs in the irrigation and drainage infrastructure
- Formulation of the maintenance plan
- Control system for the maintenance activities



#### Financial management

#### 5. Water charges and accounting

- a. Guidelines for the calculation of water charges
- b. Manual or software for the accounts of the WUA
- c. Software for the preparation of bills and control of payments.

#### 5. Preparation of the annual budget

- 1. Guidelines for the preparation of the budget
- Identification of priorities. Preparation of alternative scenarios



#### **Institutional Management**

- a. Rules and regulations
- b. Manual of organization and functions
- c. Criteria for the selection and evaluation of staff
- d. Communication and dissemination system with the water user
- e. Guidelines for the preparation of the Strategic development pla for the coming 5 years.
- f. Management techniques (meetings, conflict management, leadership, participation, internal communication)
- g. Procurement practices and contract negotiation
- h. Monitoring and evaluation indicators
- i. Documentation (technical and financial)



#### Data bases requirements

- Water users data base
- Irrigation layout data base
- Crop data base (CWR, Irrigation scheduling, etc.)
- Users' water consumption data base
- Climatic data base.
- Inventory of all properties of WUA
- O&M machinery data base
- Personnel data base



### Module 5: Ensuring sustainability of WUAs

Unit 2: The legal framework. The statutes of WUAS.



- The most common areas where supporting legislation for IMT is needed are the following:
  - formal adoption of the transfer policy;
  - status of the WUA;
  - water rights;
  - rights relative to ownership of irrigation infrastructure;
  - changes in the status or mandate of irrigation agencies.



- What changes need to be made in water rights?
  - Nature of right: real property, concessions, permits
  - Amount, share or duration of flow the holder of the right is entitled
  - Water rights may be linked to collective entities such as WUAs.
  - Quality of the water



- Should ownership of irrigation infrastructure be transferred?
  - Where farmers are repaying the cost of infrastructure construction and/or rehabilitation, there is a strong argument that they should have the right to own the infrastructure.
  - In most cases, however, ownership of infrastructure remains with the state and only the right to use infrastructure is transferred to the users.



- What are the legal options for adopting a transfer policy?
  - decree by the head of state;
  - ministerial decree;
  - legislative act.



- What legislation may be needed to support water users' associations?
  - to extract water from a specified source;
  - to use and maintain (and perhaps own) the irrigation and drainage infrastructure;
  - rights of way for existing and future infrastructure;
  - to raise funds or labour inputs from its members to pay for the irrigation service;
  - to apply sanctions against its members for non-compliance with rules;
  - to delegate powers, such as to a water service provider;
  - to make and dispose of profits;
  - to enter into contracts;
  - to purchase, own and sell property.



- What basic documents should be prepared for establishment of the WUA?
  - The two basic documents which are normally prepared for the establishment of the WUA, are the articles of association ('constitution' or 'charter of authority') and by-laws
  - In most countries of Europe and Latin America these two documents are consolidated in a single one called the "Statutes" of the WUA



#### The articles of association normally contain the following elements:

- a mission statement, which describes the purpose of the organization;
- legal status and basis of authority;
- definition of the service area;
- criteria for membership;
- basic functions of the organization;
- basic rights, powers and obligations of the organization;
- basic rights, powers and obligations of members of the organization;
- governance structure of the WUA, powers of leaders and their relationship to the service providing entity;
- method for amending the articles of association.



The by-laws are the accompanying descriptions of rules for how the articles of association are to be implemented. They generally include the following:

- rules for receiving new members and expelling existing ones;
- constitution of the governing board of officers, periods of tenure in office and rules for selection and removal of association leaders;
- definition of the water service;
- rules and sanctions related to the water service, including procedures during periods of water shortage;
- rules and sanctions related to support functions (maintenance and financing);
- procedures for conflict resolution;
- duties of the board of directors;
- procedures for amending the by-laws.



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Unit 3. Management and Governance

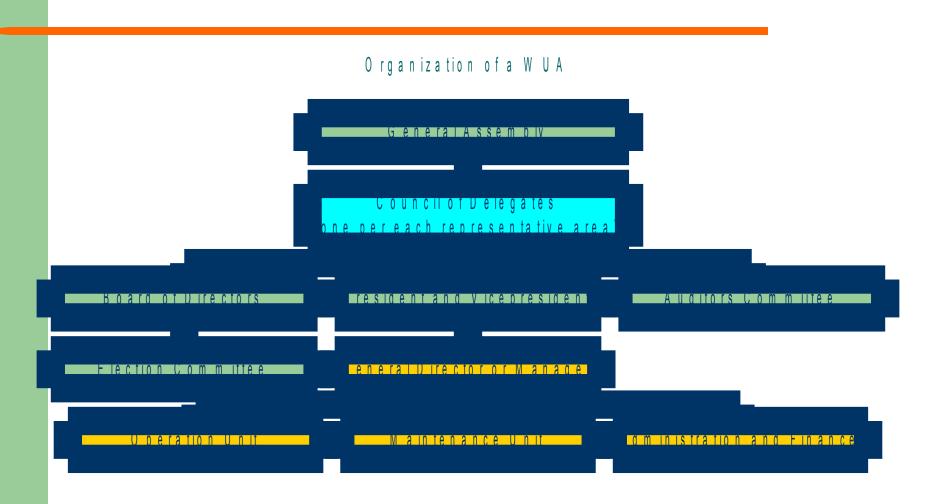


#### **Governance and Management**

- Why it is important to distinguish between governance and management
  - The bodies of the WUAs responsible for decision making and setting the policies are the governance of the organization.
  - The body that actually provides the water service (operations, maintenance, financing) is generally called the water service provider (WSP) or Management Unit (MU).
  - The WSP may not necessarily be the same entity as the governing bodies but in some cases the management responsibilies are given to the governing bodies.



### Organization of a WUA needs translation





### Module 5: Ensuring sustainability of WUAs

Unit 4. The role of the Federation of WUAs



#### **Federation of WUAs**

- The term "federation of WUAs" is used with two meanings:
- A voluntary federation of all the WUAs of a given country. Its main role is to be the main chanel of comunication between WUAs and the Government.
- 2. All the small WUAs of given canal (secondary level) are integrated in a larger association (Federation) that manages the secondary canal and all the tertiary canals served by it.



### Integration of small WUAs into a Federation

- This is a common solution adopted in countries where the PIM programmes started by establishing small WUAs at the level of tertiary canals.
- As the small WUAs are generally non economically viable their integration in a Federation has been promoted.
- Although the solution is desirable it presents several practical problems related to the definition of authority of the Federation and the small WUAs.